



# SIXTH REPORT: POST-ELECTIONS INTERVENTIONS IN

**GHANA SINCE 2009** 

**DECEMBER 2010** 

#### INTRODUCTION:

This is the final report in the series of monthly reports to be issued by the CDD-Ghana and African Elections project (AEP) under the Ghana Post-Elections Interventions project. The project is aimed at tracking and reporting on government's performance based on its manifesto and campaign promises.

The project has been assessing government's efforts to fulfill key policy commitments at national level as well as track the performance of two decentralized assemblies, the Tarkwa-Nsuaem Municipal Assembly, and the Accra Metropolitan Assembly on their 2010 plans of action.

The project team selected 10 thematic areas for the national tracking and 3 each for tracking developments in the selected assemblies. This sixth report is an update on development of the indicators in the October/November 2010. 20 sub-indicators were developed under the 10 themes for the national tracking.

The monthly reports have been released consistently in June, July, August, September, October /November and December (the final report).

#### **SUMMARY:**

There was mixed performance on indicators as measured for this sixth report. The findings from this report as compared to the one released in October/November shows stagnation in the performance of the indicators under review. Out of the 20 indicators being measured, only 8 saw progressive implementation in 2010. 5 of them were at the planning/preparatory stages, 1 was stalled after few months of implementation and the other 6 did not receive government's attention.

There was an increase in the number of beneficiaries of the School Feeding Program (SFP) from 658,223 pupils to 673,089 (as given by the SFP secretariat) or 670,000 (as given by the Minister of Finance and Economic planning in the 2011 budget statement). However, the increases were due to the general increase in school enrollment which also affected the existing beneficiary schools of the SFP. New schools have not yet been roped into the program. Also progress in performance were made in other indicators, including Decentralization where 2 Legislative

Instruments (LIs 1967 & 1983) were passed to empower the Electoral Commission to re-demarcate the existing electoral areas as promised in the NDC campaign manifesto. Subsequently, the re-demarcation exercise was effected in December 2010 increasing the total number of electoral areas from 5000 to 6160, which were used as new legal electoral areas for the 2010 District Level Elections. There were improvement in, and progress on the police accommodation issue as the STX Company started preparations to commence actual construction work.

However, the government could not take action on some indicators, notable among these are the promise to establish District Agricultural Advisory Services in all the 170 districts, the promise to establish gender desk in all the 170 districts and the promise to extend SFP to all public primary schools. In all, the tracking conducted using the 20 sub-indicators showed that none of the promises being tracked has successfully been completed. (See table 'A" below for details)

The three themes picked under each of the 2 assemblies (Tarkwa-Nsuaem and AMA) were assessed under the project based on their Plans of Action for 2010. The Tarkwa-Nsuaem assembly did not make much on the Health and Gainful employment indicators selected for the study during this December. However, there were progress made in the education sector as measured under the project.

As reported in the October/November report, the Accra Metropolitan Assembly could not continue its positive performance on its indicators as recorded in the September report. (See tables "B" and "C" below for more details).

# TABLE A – NATIONAL INDICATORS: SNAPSHOT OF THE STATUS OF THE THEMES

Theme/indicators				MONTHS		
	January-June	July	August	September	October/November	December
Agriculture: (1)train 1200	(1) Has started with block farming;	(1)same as last	(1) registration	(1) the ministry	(1) still waiting for release of	(1) still waiting for release
youth, provide 7000 with	(2)yet to be implemented	month	is currently	has completed	funds to implement the	of funds
inputs & cultivate 5600 hectors of maize; (2)establish DAAS		(2)same as last month	ongoing to register interested youth in Livestock and Fisheries  (2) yet to be implemented	registration of youth & waiting for funds to be released for their training and rope them into the YIAP: fisheries, Agro-Business, & Livestock	remaining 3 programs under YIAP (Fisheries, Livestock & Agribusiness )  (2)still outstanding (no action yet)	(2) same as last month
Education: (1) extend SFP to all public primary schools; (2) replace all under tree schools with classroom blocks	(1) yet to be implemented; (2) started through the Get Fund with 120 schools & want to complete 600 by Dec. 2010	(1)same as last month (2)same as last month	(1) Plans have been completed to increase the number of pupils who are	(2)same as last month  (1) The logistics officer at the SFP secretariat said the actual figure is 658, 223 (and not	(1) The SFP secretariat is still compiling data on the increment in enrolment in beneficiary schools and has not started roping in new schools yet. However, the 2011 budget	secretariat is still compiling data on the increment in enrolment in beneficiary
( CORRECTION: there are a total of 5,227 and not			beneficiaries from 740,000 to 1,005,000	740,000) and has been increased to	revealed that 50 million Ghana cedis have been spent on the SFP and covered 670,000	

Theme/indicators				MONTHS		
	January-June	July	August	September	October/November	December
3,427 under trees schools,)  CORRECT FIGURE IS QUOTED IN THE 2010 budget pg. 42 bulletins 139-143  KG= 2,349  Primary sch.=2,502  JHS =376  Total: 5,227			by September (2) 640 schools under trees have so far been replaced with class room blocks. contracts have been awarded which is expected to increase the number to 1,000 by Dec. 2010	673, 089 (all old beneficiary schools). He is still sure they can increase it to 1,040,000 as planned.  (same as last month)	pupils/beneficiaries.  (2)175 school blocks were constructed to replace schools under trees and contracts have been awarded to construct 165 more new school blocks (minister of finance, 2011 budget statement). Note that the minister of information quoted 640 as being schools under trees that have been replaced. (contradictory)  NB: Total under tree schools were given as 3, 427 in the 2010	even though contracts have been awarded for additional school blocks to be constructed, they are yet to be undertaken
Health: (1)make NHIS one- time life premium payment; (2)establish ambulance stations in all districts	(1)NHIA has presented actuarial report to government; (2)yet to be implemented	(1)same as last month (2)same as last month	(1) Cabinet has approved the proposal and it is expected to take off by Jan. 2011 (2) same as last month	(1) The NHIA has developed implementation plan and ready to implement the one-time health insurance policy as soon	(1) Still waiting for decision to be taken by the president before they can go ahead to implement the one-time payment policy.  (2) The trainees have been sent on attachment in selected hospitals. The training ends in mid 2011. Meanwhile, Parliament	(1) same as last month  (2) same as last month

Theme/indicators		MONTHS									
	January-June	July	August	September	October/November	December					
				as the law is passed. (2) The National Ambulance Authority (NAA) is currently training about 210 people selected from 21 districts.	has approved a loan agreement of Euro 10,900,000.00 with Ghana contributing Euro 1,500,000.00 to purchase more than 150 ambulances and spare parts for the ministry of Health.						
Energy: (1)increase electricity generation by 5000 Megawatts; (2)extend electricity to communities over 500 population	(1) Yet to be implemented; (2) have secured funding for it and currently taken data on the total communities to be supplied.	(1)same as last month (2)same as last month	(1) same as last month (2) the project has started in certain communities through Self-Help-Project and government support programme	(1) same as last month (2) same as last month	(1)The building of the 40mgws hydroelectric power generator at Bui is 32% complete (2011 budget statement)  (2)253 rural communities have been supplied with electricity (2011 budget)	(1) same as last month  (2) (2) same as last month					
Employment: (1)train trainees trainers in ICT;		(1)same as last month (2)same	(1) second training	(1) The training for the 56 youth	(1) 30 youth completed training in October and will be employed	(1) The youth in ICT are now working in all					

Theme/indicators	MONTHS									
	January-June	July	August	September	October/November	December				
(2)open up avenues for assembling equipment	being prepared; (2) no action on the equipment assemblage yet, but private entrepreneurs have been asked to take it up	as last month	programme for 56 youth started in Accra on August 23, 2010 (2) same as last month	in ICT selected from the Greater Accra & Volta regions which started last month is expected to be completed this month and the beneficiaries will be attached to their various DAs as data entry clerks. (2) same as last month	secured employment for the youth beneficiaries, the 22 trainees trainers who were trained and deployed into selected communities to train	selected communities.  (2) same as last month				

Theme/indicators			,	MONTHS		
	January-June	July	August	September	October/November	December
Infrastructure: (1)complete	(1)government has signed a contract	(1)the contract	(1) the STX	(1) the two	(1) The contract details on the	(1) the STX project has
38 police buildings;	with Korea & that includes the police	has been	contract was	parties; Ghana	STX project which is to take care	finally been approved
(2)construct drainage in	buildings; (2) no action on the new	withdrawn	brought back	government and	of police/security accommodation	and work commenced
the cities	drainage construction yet	from	to parliament	the STX	is still being reviewed.	(contract between the
		parliament	and has been	company could		government and the
			approved for	not sign the	(2)***	contractors has been
		(2) a drainage	the project to	agreement (2)		signed)
		work from	start (2) more	***		
		Zamrama Line	drainage work			(2) Most projects has
		to Banana-Inn	has started			been initiated and
		is underway	nationwide in			some near completion
			the cites (e.g.			(e.g. Banana Inn
			Dicove project,			drainage project-
			etc.)			concrete works has
			,			been completed.
Security & Safety: (1)build	(1)No action from the government	(1)same as last	(1)same as last	(1) the service	(1) ****	1. same as last month
50 tent houses; (2)drastic	yet (the service has build some	month (2)	month (2)	has built more		1. Same as last month
reduction of crime	·		, ,	"Tent Houses"		(2) Report is ready and
reduction of crime	themselves); (2) crime rate has	same as last	same as last			there has been a
	reduced from 20,245 in January	month	month (see	but Supt. Kwasi		reduction in crimes rate in
	2010 to 19, 753 in May 2010.		comments	Ofori could not	(2)same as last month	terms of inter-year
			below)	give us figures	(2)same as fast month	comparison (Crime
				(2) third quarter		commonly committed
				data is not		reduced from 52, 894 in

Theme/indicators				MONTHS			
	January-June	July	August	September	October/November	December	
				ready		2009 to 49, 785 in 2010)	
Gender: (1)40% of women in government & public service; (2)establish gender units in all the districts	(1)target yet to be achieved; (2)not yet implemented	(1)same as last month (2)same as last month	(1) the government through the Gender ministry has mapped up campaign strategy to increase women participation in the District Assemblies in the upcoming elections (2) same as last month	(1) 50 women from each region were selected for capacity building and will be deployed to their various districts to train more women and sensitize them and encourage them to contest for upcoming DA elections. (2) not yet implemented	(1) still no real achievement but there are efforts by the Ministry of Women & Children's Affairs to get more women into public offices, targeting the upcoming District Assembly Elections through sensitization, capacity building, mentoring, etc.  (2) the promise to establish gender desk in all the DAs is still outstanding	(1) same as last month  (2) same as last month	
Corruption: (1)enact into law freedom of	(1)Law before parliament; (2) law at cabinet	(1)same as last month (2)same	(1) same as last month (2)same	(1)same as last month (2) same	(1) No action yet on the promise to Enact into law the Freedom of	(1) same as last month	

Theme/indicators				MONTHS		
	January-June	July	August	September	October/November	December
information bill; (2)revise assets declaration law			(3) same as last month			
Decentralization: (1) redemarcate districts and sub-districts structures; (2) pay remuneration to assembly members	(1)not yet implemented; (2)not yet implemented	(1)same as last month (2)same as last month	(1) law has been passed (LI 1967, 2010) for some redemarcation works to start (2) same as last month	(1) same as last month (2) same as last month	(1)The EC is still waiting for parliament to pass the second Legislative Instrument (LI) that will empower the EC to redemarcate the Electoral Areas  (2)No action yet, on the promise to pay remuneration to Assembly Members	passed and implemented to re-demarcate electoral

COMMENTS: The efforts by the Mills administration to fulfill its campaign promises received average performance rating based on the performance of the 20 indicators being measured under this project. The government claims it has replaced 640 schools under trees (as per the figures from the ministry of information) with classroom blocks and has awarded additional contracts which are expected to increase the number to 1000 by December 2010. (Source: Ministry of Information). However, the Minister of Finance and Economic Planning stated in the 2011 budget statement that 175 schools under trees have so far been replaced with classroom blocks while contracts have been awarded to build 165 new blocks. The figure as released by the Finance minister on Friday

November 19, 2010 contradicts what has been trumpeted by the information ministry. The total figure of schools under trees in Ghana was given in the 2010 budget as 5,227. This indicates that, in his 2 years out of the 4 year mandate, the government has achieved only 12.3% performance rate on this promise, even if it is accepted that 640 schools under trees have been replaced as claimed by the ministry of information as against the 175 presented to parliament by the Minister of Finance. It also means that the government needs to increase its performance rate to be able to replace the remaining 4,587 schools under trees (representing 87.7) within its final 2 year mandate in office.

More youth benefitted from the Youth in ICT program during the year under review. 22 youth completed their training in October and were employed in the private sector. According to The Youth in ICT secretariat, most of the newly trained youth were in full employment as trainees trainers in various communities. (Source: Secretariat, National Youth in ICT programme).

Community electrification project started in so many communities and 253 communities were supplied with electricity. (Source: Finance Minister, 2011 budget statement). Still on energy, the Finance Minister stated that the Bui dam which is planned to add 40 megawatts hydroelectric generator is 32% complete.

On Health, the National Health Insurance Authority (NHIA) is still waiting for the executive approval for the implementation of the one-time payment of Health Insurance Premium. However, Parliament has approved a loan agreement of Euros 10,900,000.00 between Ghana Government and KfW Frankfurt AM MAIN of Germany to procure 150 Ambulances and spare parts for the ministry of Health. As a preparation towards the arrival of the Ambulances, the National Ambulance Authority started training 210 recruits from 21 districts. The trainees are currently on attachment at their various districts and will return to complete the course around June 2011.

National Crime rate of 9 Crimes Commonly Committed (Assault, Stealing, Threatening, Fraud, Causing Damage, Causing Harm, Defilement, Unlawful Entry and Rape) for 2010 have reduced as revealed by the figures released by the Ghana Police Service.

Between July and September 2009, the Police Service recorded a Total of 52, 894 cases of the Crimes Commonly Committed as against 49, 785 recorded within the same period in 2010. (Source: Ghana Police Service Crime Statistics).

The government was also able to implemented one of the promises in the decentralization and local government reforms – redemarcation of electoral areas as promised in its campaign manifesto. Subsequently, 2 Legislative Instruments (LIs 1967 & 1983) were passed by parliament to empower the Electoral Commission to increase the electoral areas from 5000 to 6160. The 2010 District Level Elections were subsequently conducted under this new law and electoral areas.

These efforts notwithstanding, the government is yet to take practical action on 5 remaining indicators as promised. Among them is payment of remuneration to district assembly members, establishing Gender Units in all the 170 districts, enacting into law the freedom of information bill, establishing District Agricultural Advisory Services in the 170 districts, etc. (Refer to table 'A' above for more details)

TABLE B- AMA INDICATORS: SNAPSHOT OF THE STATUS OF THE THEMES

Theme/indicators			MONTH	S		
	January-June	July	August	September	October/November	December
Waste & Sanitation: (1)introduce fee-based solid waste collection system (2)acquire refuse dump site for energy generation (3)procure 3 trucks for waste collection (4)construct 147 public toilets	(1)project started in June 2010  (2) project site has been acquired  (3) all the 3 trucks procured  (4)not yet implemented	(1)project has started (2)same as last month (3)same as last month as last month	(1)project is going on well but with few challenges (2) project site acquired and still waiting to acquire a waste to energy plant to start operation (3)2 of the 3 trucks have broken down (4)the AMA has set a committee to look for sites for the construction of the toilets	(1) same as last month (2) same as last month (3)the 2 broken down trucks have still not been repaired (4)the committee is still working on the sites	(1) the project is going on smoothly with little problems, especially in non-residential areas (difficulty in identification and registration for fee collection)  (2) refuse dump has been acquired but project is yet to be started  (3) 2 out of the 3 trucks have broken down and AMA is waiting for parts to fix them  (4) the committee is still going round to identify sites for the project	(1) same as last month (2)same as last month (3) same as last month (4) same as last month
Education: (1)construct more than 2000 classroom blocks (2)increase enrolment (3)construct fence wall around Ayalolo school(4)construct fence wall around Cable &	(1)only 1 classroom block constructed (2)no achievement (3)contract awarded (4)fence wall	(1)same as last month (2)same as last month (3)same as last	(1) 2 additional blocks of 18 unit classrooms each have been added making it 3 18 unit	(1) more blocks are under construction	(1)same as last month (2)the Metro education unit is still compiling enrolment list	(1)same as last month (1)same as last

Theme/indicators			٨	ONTHS		
	January-June	July	August	September	October/November	December
				and yet to		
				be		
				distributed		
				(9) no		
				school		
				uniforms		
				provided		
				(10)no		
				furniture		
				provided		

COMMENTS: The AMA scored below average based on the achievements in their 2010 Annual Action Plan on the indicators selected for this project. The assembly could not complete/achieve any of the planned targets in the 3 indicators (Health, Education and Waste & Sanitation). However, attempts were made on some of the indicators, and planning committees started work on most of the sub-indicators. For Example, a refuse dump was acquire in preparing for the plan to recycle waste from the city, 3 trucks were purchased to help in refuse collection (even though 2 of them broke down), a search committee was constituted to identify and recommend sites to the assembly for the planned construction of public toilets within the Metropolis, etc. See table 'B' for details.

# TABLE C – TARKWA-NSUAEM INDICATORS: SNAPSHOT OF THE STATUS OF THE THEMES

Theme/indicators	MONTHS								
	January-June	July	August	September	October/November	December			
Economic and Gainful Employment: (1) establish BAC at Nkwanta (2) construct 1 market at Dompim (3) construct 3 markets at Esuaso	(1)not yet implemented (2)project at foundation level (3)no information from field officer	1. same as last month 2. same as last month 3. yet to be implemented	(1) no action yet (2) project still at foundation level (3) no action yet	(1) same as last month (2) same as last month (3) same as last month	(1)still outstanding, (the Assembly claimed they have reviewed their action plan and the new plan does not capture this promise any more) (2)the Dompim Market is still at the foundation level (3) the assembly says the new action plan does not capture this promise	(1) could not implement this plan (2)project was stalled at the foundation level (3) could not put the proposed plan into action			
Heath: (1)construct new district hospital at Dompim  (2)construct 2 quarters for health personnel at Dompim  (3)construct 2 community based clinics	(1) not yet implemented (2) no information from field officer (3) no information from field officer	1.same as last month 2.yet to be implemented 3.yet to be implemented	(1) no action yet (2) no action yet (3) no action yet	(1) same as last month (2) same as last month (2) same as last month	(1) no action yet on the promise (2) no action yet  (3) no action yet	(1) the plan could not materialize (2) plan could not materialized within the planned year (3)plan abandoned			

Theme/indicators	MONTHS							
	January-June	July	August	September	October/November	December		
Education: (1) construct 3-unit classroom blocks  (2) provide 4 number 4-unit teachers quarters  (3) Sponsor 36 more teacher trainees.	(1) construction has started on 24 classroom blocks (2)not yet implemented (3)not yet implemented	1.same, made up of 12 new ones and 12 old ones under renovation  2. same as last month  3.same as last month	(1) one 3-unit classroom block has been completed at Einyinse (2) a new 4 unit teachers quarters has been constructed at Akyem (3) no teacher was sponsored within the period	(1) same as last month (2) same as last month (3) same as last month	(1) A new 4 unit classroom block was completed and handed over to Akyem community (2) same as last month  (3) no teacher was sponsored within the period	(1) same as last month  (2)Nine teachers' quarters constructed so far.  (3)no teacher was sponsored within the period		

### **COMMENTS:**

The Tarkwa-Nsuaem assembly performed very well in the Education sector by achieving most of its planned targets within the reporting period. This notwithstanding, the assembly could not implement its planned activities in the Health and the Economic and Gainful Employment sectors. See table 'C' for more details. The assembly is therefore scored a little above average.